

Message Text

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C O N F I D E N T I A L SECTION 1 OF 2 IAEA VIENNA 1696

LIMDIS

EO 11652: GDS

TAGS: PARM, TECH, IAEA, UR

SUBJECT: DISCUSSIONS WITH PROFESSOR MOROKHOV, USSR STATE COMMITTEE
ON PEACEFUL USES OF ATOMIC ENERGY

DEPT PASS IO/SCT

REF: IAEA VIENNA 878

SUMMARY: DURING EXTENDED LUNCHEON FEBRUARY 27, PROFESSOR MOROKHOV EXPRESSED VIEWS ON (A) BILATERAL U.S.-USSR AND IAEA ACTIVITIES RE PNE, INCLUDING NEGOTIATION OF THRESHOLD TEST BAN TREATY (TTBT) ARRANGEMENTS FOR PNE, (B) CONDUCT OF U.S. AND USSR UNDER LIMITED TEST BAN TREATY (LTBT), (C) U.S. AND USSR POLICIES RE URANIUM ENRICHMENT SERVICES FOR OTHER CUSTOMERS, (D) HIS DESIRE FOR REGULAR PERIODIC CONSULTATIONS ON ENTIRE SPECTRUM OF PROLIFERATION QUESTIONS, (E) USSR POLICY RE EXPORT OF HEAVY WATER, AND (F) USSR VIEWS RE SECOND NUCLEAR EXPLOSION BY INDIA. LATTER TWO TOPICS REPORTED SEPTEL TO ADDRESSEES PLUS NEW DELHI. ACTION REQUESTED: NONE. END SUMMARY

1. AT OUR INVITATION, PROFESSOR I.D. MOROKHOV, FIRST
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DEPUTY CHAIRMAN OF STATE COMMITTEE FOR PEACEFUL
USES OF ATOMIC ENERGY, AMBASSADOR V. EROFEEV AND

V. N. MISHARIN, ALL OF USSR, JOINED AMBASSADOR TAPE, LABOWITZ AND MYSELF FOR LUNCH AND EXTENDED DISCUSSIONS FEBRUARY 27. PROFESSOR MOROKHOV FIRST EXPRESSED SATISFACTION WITH OUTCOME OF IAEA BOARD OF GOVS MEETING AND EXPRESSED GREAT APPRECIATION FOR WORK OF U.S. DEL IN ACHIEVING THAT END.

2. IN CONTEXT OF ONGOING TTBT/PNE NEGOTIATIONS, HE EXPRESSED ADMIRATION FOR AMBASSADOR STOESEL WITH WHOM HE SAID HE SPENT MORE TIME LAST YEAR THAN WITH HIS OWN FAMILY. HE SEEMED TO ATTACH PARTICULAR VALUE TO HIS PRIVATE MEETINGS WITH AMBASSADOR STOESEL ALONE. HE DID NOT REGISTER IMPATIENCE AT PACE OF NEGOTIATIONS, ALTHOUGH HE REFERRED WITH AMUSEMENT TO ONE INCIDENT IN WHICH HE LEARNED THROUGH AMBASSADOR DOBRYNIN OF USG POSITION ON ONE MATTER BUT THAT AMBASSADOR STOESEL RECEIVED SUCH INSTRUCTION ONLY AFTER DELAY OF MONTH. HE EXPRESSED EXPECTATION THAT TTBT/PNE ARRANGEMENTS WHICH WOULD RESULT FROM BILATERAL NEGOTIATIONS WOULD PROVIDE BASIS FOR INTERNATIONAL ARRANGEMENTS. ACCORDINGLY, USSR WAS NOT RPT NOT ANXIOUS FOR ACTIVITIES IN IAEA TO GET AHEAD OF BILATERAL NEGOTIATIONS. HE STATED CATEGORICALLY THAT, WHETHER OR NOT BILATERAL NEGOTIATIONS WERE SUCCESSFULLY COMPLETE, USSR WAS DETERMINED TO PROCEED WITH ITS NATIONAL PROGRAM INCLUDING PECHORA-KAMA CANAL.

3. HE EXPRESSED DIDDAIN RE USG DIPLOMATIC INQUIRIES RE LTBT AND RADIOACTIVITY FROM SOVIET UNDERGROUND TESTS BEING DETECTED OUTSIDE USSR. HE STATED THAT USSR COULD PLAY THAT GAME AS WELL, IF IT THOUGHT IT WOULD BE PRODUCTIVE, SINCE RADIOACTIVITY FROM U.S. RIO BLANCO EXPERIMENT HAD BEEN DETECTED BY USSR OUTSIDE USA. WHEN WE EXPRESSED SURPRISE AT THAT STATEMENT, HE REITERATED THAT DR. ISRAEL (OF HYDROMETERROLOGICAL INSTITUTE) HAD PRESENTED CONCLUSIVE DATA SHOWING SUCH DETECTION. HE WENT ON
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TO SAY THAT USG INQUIRIES WERE BASED UPON MIS-INTERPRETATION OF LTBT. HE POINTED OUT THAT "EQUALLY VALID" RUSSIAN TEXT REFERRED TO "FALLOUT FALLING OUT" AND, USING HAND MOTIONS, STATED THAT CLEAR INTENTION THAT LANGUAGE WAS THAT DETECTION WAS TO BE AT GROUND LEVEL. IN RESPONSE TO QUESTION, HE STATED THAT, ACCORDING TO USSR INTERPRETATION OF PHRASE IN QUESTION, DETECTION OF GASES AT SURFACE, AS WELL AS PARTICULATE MATTER, WAS INTENDED. (WE DID NOT ASK, NOR DID HE VOLUNTEER, WHETHER DR.

ISRAEL'S DATA RE RIO BLANCO RELATED TO GROUND-LEVEL OR TO HIGHER ALTITUDE DETECTION; WE SUSPECT IT WAS LATTER AND THAT USSR HAS REFRAINED FROM RAISING MATTER OFFICIALLY IN ORDER TO AVOID GIVING CREDENCE TO USG INTERPREATION.)

4. MOROKHOV REMINDED US OF HIS EARLIER OBSERVATIONS, OF SEVERAL YEARS STANDIN, CONCERNING COORDINATION OF U.S. AND USSR POLICIES RE PROVISION OF URANIUM ENRICHMENT SERVICES. HE POINTED OUT THAT USSR, FOLLOWING U.S. LEAD IN PRICING SUCH SERVICES, HAD INCREASED ITS PRICES SUCH THAT THEY WERE TRIPLE THOSE WHICH WERE IN EFFECT WHEN HE FIRST RAISED QUESTION. AT SAME TIME, USSR OPERATING COSTS HAD NOT RPT NOT INCREASED; ELECTRICITY COSTS FOR USSR PLANTS HAD REMAINED VIRTUALLY UNCHANGED. MOREOVER, PRODUCTION IN PRESENT FACILITIES COULD BE DOUBLED IF REQUIRED BY DEMAND. WHILE USSR WAS MAKING VERY NICE PROFIT UNDER PRESENT SITUATION HE REITERATED HIS STRONG BELIEF THAT HIGH PRICES

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C O N F I D E N T I A L SECTION 2 OF 2 IAEA VIENNA 1696

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FOR U.S. AND USSR ENRICHMENT SERVICES WERE DISSERVICE TO CAUSE OF NON-PROLIFERATION, SINCE MANY NNWS'S HAD BEEN ENCOURAGED THEREBY TO ACQUIRE THEIR OWN CAPACITY. HE POINTED OUT THAT IF PRESENT PRICES WERE CUT IN

HALF, (WHICH WOULD STILL PROVIDE SUBSTANTIAL PROFIT
INSOFAR AS USSR WAS CONCERNED) SUCH VENTURES WOULD
BE DISCOURAGED.

5. ALL OF FOREGOING TOPICS WERE ADDRESSED AT LENGTH
AND IN GOOD HUMOR BY MOROKHOV. HE THAN RAISED
SUBJECT OF U.S. PAPER RE IAEA SAFEGUARDS POLICIES
DESCRIBED PARA 2 REFTEL WHICH, AS REPORTED
REFTEL AND IN ACCORDANCE INSTRUCTIONS PER STATE
16748, HAD BEEN PROVIDED INFORMALLY TO DIRECTOR
GENERAL EKLUND, INSPECTOR GENERAL ROMETSCH AND, AT
SAME TIME (ABOUT FEBRUARY 2) TO USSR MISSION.
MOROKHOV REFERRED TO HIS PROPOSAL, MADE SOME TIME
AGO, THAT U.S. AND USSR BILATERALLY OR TOGETHER WITH UK, AS NPT
DEPOSITARY POWERS, SHOULD MEET REGULARLY TO DISCUSS
FULL RANGE OF PROLIFERATION MATTERS. HE VIEWED
U.S. MISSION ACTION OF GIVING PAPER TO IAEA
SECRETARIAT, WITHOUT FIRST OBTAINING VIEWS OF USSR, AS
AMOUNTING TO BREACH OF FAITH. HE REFERRED TO POSSIBILITY THAT
U.S. MISSION HAD ACTED ON ITS OWN INITIATIVE OR ON MISUNDERSTANDING.
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A NUMBER OF POINTS MADE IN PAPER, MOREOVER, WERE UNACCEPTABLE TO
USSR. IN RESPONSE TO EXPLANATION THAT PAPER HAD
BEEN GIVEN TO EKLUND AND ROMETSCH FOR PURPOSE OF
STIMULATING DISCUSSION WITH THEM, WHICH HAD YET TO
OCCUR, AND THAT WE WERE, IN FACT, EXPECTING USSR
TO DISCUSS PAPER WITH US, MOROKHOV GLARED AND SAID
USSR WOULD NOT RPT NOT DISCUSS PAPER IN VIENNA,
BUT ONLY IN MOSCOW. AMB. TAPE REJOINED THAT MOROKHOV SHOULD
KNOW THAT HE WOULD DO EVERYTHING HE COULD TO ASSURE THAT
DISCUSSIONS NOT TAKE PLACE IN MOSCOW BUT RATHER SHOULD BE IN VIENNA.
BROADER PROPOSAL BY MOROKHOV FOR REGULAR
CONSULTATIONS WAS UNDER STUDY, BUT THAT WAS
SEPARATE MATTER. CONVERSATION ENDED ON THAT NOTE.

6. COMMENT: SEVERAL OF DETAILED VIEWS SET FORTH
IN U.S. PAPER ON IAEA SAFEGUARDS ARE THOSE ON
WHICH MICHAIL RYZHOV (USSR) OF IAEA DIVISION OF
SAFEGUARDS DEVELOPMENT HAS EXPRESSED CONTRARY
VIEWS. RYZHOV IS ALSO KNOWN TO BE CLOSE TO MOROKHOV.
THUS, SOME OF MOROKHOV'S STRONG REACTION MAY BE
DUE TO RYZHOV'S DIFFICULTIES WITH PAPER. MORE
PLAUSIBLE EXPLANATION IS MOROKHOV'S
DETERMINATION TO ACHIEVE ACCEPTANCE OF HIS PROPOSAL
FOR REGULAR CONSULTATIONS (PREFERABLY IN MOSCOW) AND
THAT HE EFFECTED CONCERN IN ORDER TO DEMONSTRATE
NEED FOR SUCH CONSULTATIONS. IT SHOULD BE NOTED
THAT IN CONSULTATIONS WITH USSR MISSION PRIOR TO
MOROKHOV'S ARRIVAL IN VIENNA, NO CONCERN WAS VOICED
ABOUT U.S. PAPER. END COMMENT. STONE

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